| 1        | S.293  |
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| 2        | Introduced by Senator Snelling   |
| 3        | Referred to Committee on   |
| 4        | Date:  |
| 5        | Subject: General Assembly and Executive; population-level outcomes and   |
| 6        | indicators; Performance Measure Pilot Program; report  |
| 7        | Statement of purpose of bill as introduced: This bill proposes to require the                                      |
| 8        | Executive Branch to report on population-level outcomes and indicators for   |
| 9        | different areas of State government and on the Performance Measure Pilot   |
| 10       | Program in order for the General Assembly to consider data-based results in  |
| 11       | decision making.   |
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|          |  |
| 12<br>13 | An act relating to reporting on population-level outcomes and indicators and on program-level performance measures |
| 14       | It is hereby enacted by the General Assembly of the State of Vermont:  |
| 15       | Sec. 1. PURPOSE  |
| 16       | (a) This act is necessary for the General Assembly to obtain data-based  |
| 17       | information to gauge how well State government is working to achieve the   |
|          |  |
| 18       | population-level outcomes the General Assembly sets for Vermonters, and will                                       |
| 19       | assist the General Assembly in determining how best to spend taxpayer dollars                                      |

| 1  | (b) Evaluating the results of spending taxpayer dollars will allow the             |
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| 2  | General Assembly to be more forward-thinking, strategic, and responsive to         |
| 3  | the long-term needs of Vermonters and allow the Executive Branch to consider       |
| 4  | how the programs it administers could be further refined in order to produce       |
| 5  | better results.  |
| 6  | (c) Using the data-based information provided under this act will encourage        |
| 7  | State government to continue to move steadily toward accountability and will       |
| 8  | help educate the General Assembly and Executive Branch on how to be more           |
| 9  | effective and accountable to Vermonters.   |
| 10 | Sec. 2. CHIEF PERFORMANCE OFFICER; ANNUAL REPORT ON                                |
| 11 | POPULATION-LEVEL OUTCOMES AND INDICATORS   |
| 12 | (a)(1) Annually, on or before July 30, the Chief Performance Officer within        |
| 13 | the Agency of Administration shall report to the General Assembly on the           |
| 14 | State's progress in reaching the population-level outcomes for each area of        |
| 15 | State government set forth in subsection (b) of this section by providing data     |
| 16 | for the population-level indicators that are requested pursuant to the process set |
| 17 | forth in subsection (c) of this section.   |
| 18 | (2) The report shall be provided in the form of an Accountability Report           |
| 19 | Card that shall answer the following questions for each population-level           |
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outcome using its related requested population-level indicators:

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| 1  | (A) How much did we do?  |
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| 2  | (B) How well did we do it?   |
| 3  | (C) Is anyone better off?  |
| 4  | (b)(1) Human services.   |
| 5  | (A) Outcome 1. Children, families, and individuals are engaged in            |
| 6  | and contribute to their community's decisions and activities.                |
| 7  | (B) Outcome 2. Pregnant women and children thrive.                           |
| 8  | (C) Outcome 3. Children are ready for school.                                |
| 9  | (D) Outcome 4. Children succeed in school.                                   |
| 10 | (E) Outcome 5. Children live in safe, nurturing, stable, supported           |
| 11 | families.  |
| 12 | (F) Outcome 6. Youths choose healthy behaviors.                              |
| 13 | (G) Outcome 7. Youths successfully transition to adulthood.                  |
| 14 | (H) Outcome 8. Elders, people with disabilities, and individuals with        |
| 15 | mental health conditions live with dignity and independence in settings they |
| 16 | <u>prefer.</u>   |
| 17 | (I) Outcome 9. Families and individuals live in safe and supportive          |
| 18 | communities.   |
| 19 | (J) Outcome 10. Adults lead healthy and productive lives.                    |

| 1  | (K) Outcome 11. Vermonters receive affordable and appropriate                    |
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| 2  | health care at the appropriate time, and health care costs are contained over    |
| 3  | time.  |
| 4  | (L) Outcome 12. Families and individuals move out of poverty                     |
| 5  | through education and advancement in employment.                                 |
| 6  | (2) Corrections.   |
| 7  | (A) Outcome 1. The number of people returned to prison for                       |
| 8  | technical violations of probation or parole, while ensuring public safety, shall |
| 9  | decrease.  |
| 10 | (B) Outcome 2. The number of people coming into the corrections                  |
| 11 | system shall decrease.   |
| 12 | (C) Outcome 3. The number of nonviolent offenders diverted from                  |
| 13 | prison into the community, while ensuring public safety and providing            |
| 14 | effective consequences for criminal behavior, shall increase.                    |
| 15 | (D) Outcome 4. Recidivism shall decrease.  |
| 16 | (E) Outcome 5. A unified crime prevention and justice system shall               |
| 17 | be established.  |
| 18 | (F) Outcome 6. Revenues realized within the corrections system                   |
| 19 | from programs designed to develop skills of offenders shall increase.            |
| 20 | (G) Outcome 7. Short-term lodgings in Department of Corrections                  |
| 21 | facilities shall decrease.   |

| 1  | (3) Education.  |
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| 2  | (A) Outcome 1. Increase electronic and distance learning                        |
| 3  | opportunities that enhance learning, increase productivity, and promote         |
| 4  | creativity.   |
| 5  | (B) Outcome 2. Increase the secondary school graduation rates for               |
| 6  | all students.   |
| 7  | (C) Outcome 3. Increase the aspiration, continuation, and completion            |
| 8  | rates for all students in connection with postsecondary education and training. |
| 9  | (D) Outcome 4. Increase administrative efficiencies within education            |
| 10 | governance in a manner that promotes student achievement.                       |
| 11 | (E) Outcome 5. Increase cost-effectiveness in delivery of support               |
| 12 | services for students with individualized education plans.                      |
| 13 | (F) Outcome 6. Increase the use of early intervention strategies that           |
| 14 | enable students to be successful in the general education environment and help  |
| 15 | avoid the later need for more expensive interventions.                          |
| 16 | (4) Regulatory.   |
| 17 | (A) Outcome 1. The permitting and licensing processes achieve                   |
| 18 | environmental standards, and are clear, timely, predictable, and coordinated    |

between agencies and municipalities.

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| 1  | (B) Outcome 2. The permitting process enables applicants to                     |
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| 2  | determine readily what permits and licenses are needed and what information     |
| 3  | must be submitted to apply for those permits and licenses.                      |
| 4  | (C) Outcome 3. The permit and enforcement processes enable                      |
| 5  | citizens and visitors to the State of Vermont to understand and comply with the |
| 6  | laws protecting State natural and agricultural resources.                       |
| 7  | (D) Outcome 4. Permitting, licensing, and environmental protective              |
| 8  | services are cost-effective and user-friendly.                                  |
| 9  | (E) Outcome 5. The decision-making process is transparent, and                  |
| 10 | citizens understand and participate in the process.                             |
| 11 | (5) Economic development.   |
| 12 | (A) Outcome 1. Vermont achieves a sustainable annual increase in                |
| 13 | nonpublic sector employment and in median household income.                     |
| 14 | (B) Outcome 2. Vermont attains a statewide, state-of-the-art                    |
| 15 | telecommunications infrastructure.  |
| 16 | (c) After consulting with the State agency having jurisdiction over an area     |
| 17 | of State government set forth in subsection (b) of this section, a standing     |
| 18 | committee of the General Assembly having jurisdiction over that area of State   |

government may submit to the Government Accountability Committee a

request that any population-level indicator related to that area of State

government be revised. If that request is approved by the Government

| 1  | Accountability Committee, the President Pro Tempore of the Senate, and the      |
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| 2  | Speaker of the House, the State agency shall revise the population-level        |
| 3  | indicator in accordance with the request.                                       |
| 4  | (d) As they determine to be necessary, the standing committees of the           |
| 5  | General Assembly having jurisdiction over the areas of State government set     |
| 6  | forth in subsection (b) of this section and the Government Accountability       |
| 7  | Committee shall review the population-level outcomes set forth in               |
| 8  | subsection (b) and make any recommendations to the General Assembly as to       |
| 9  | how those population-level outcomes should be revised.                          |
| 10 | Sec. 3. TRANSITIONAL POPULATION-LEVEL INDICATORS                                |
| 11 | Until any population-level indicators are requested pursuant to the             |
| 12 | provisions of Sec. 2(c) of this act, each area of State government set forth in |
| 13 | Sec. 2(b) of this act and listed in this section shall have the following       |
| 14 | population-level indicators:  |
| 15 | (1) Human services.   |
| 16 | (A) percent of children at or below 200 percent of federal poverty              |
| 17 | <u>level;</u>   |
| 18 | (B) rate of homelessness;   |
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(C) rate of abuse and neglect of vulnerable adults;

(D) percent of individuals and families living at different poverty

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<u>levels;</u>

| 1  | (E) percent of women receiving prenatal and natal care;             |
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| 2  | (F) percent of low birth weight babies or preterm births;           |
| 3  | (G) number of assessments of child abuse and neglect and percent of |
| 4  | reports substantiated;  |
| 5  | (H) rate of pregnant teenagers under 18 years of age;               |
| 6  | (I) percent of students who report using alcohol, tobacco, or drugs |
| 7  | within the last 30 days;  |
| 8  | (J) percent of adults who exceed healthy weight;                    |
| 9  | (K) rate of infant mortality;                                       |
| 10 | (L) percent of adults who smoke cigarettes; and                     |
| 11 | (M) number of minors under the supervision of the Department of     |
| 12 | Corrections.  |
| 13 | (2) Corrections.  |
| 14 | (A) rate of violent crime;  |
| 15 | (B) number of people incarcerated; and                              |
| 16 | (C) rate of recidivism.   |
| 17 | (3) Education.  |
| 18 | (A) rate of high school graduation; and                             |
| 19 | (B) percent of participation in postsecondary education.            |
| 20 | (4) Regulatory.   |
| 21 | (A) processing time for permit applications and renewals;           |

| 1  | (B) carbon dioxide per capita;   |
|----|--|
| 2  | (C) electricity by fuel or power type; and                                   |
| 3  | (D) percent of organic farm sales.   |
| 4  | (5) Economic development.  |
| 5  | (A) median household income;   |
| 6  | (B) median house price;  |
| 7  | (C) rate of unemployment;  |
| 8  | (D) percent of residences and businesses with broadband access;              |
| 9  | (E) percent of structurally-deficient bridges; and                           |
| 10 | (F) percent of water, sewer, and stormwater systems that meet federal        |
| 11 | and State standards.   |
| 12 | Sec. 4. DEPARTMENT OF FINANCE AND MANAGEMENT; REPORT                         |
| 13 | ON PERFORMANCE MEASURE PILOT PROGRAM   |
| 14 | Annually, on or before July 30, the Department of Finance and                |
| 15 | Management shall submit to the General Assembly with the report set forth in |
| 16 | Sec. 2 of this act a report on its Performance Measure Pilot Program. The    |
| 17 | report shall include the performance measure data collected by the pilot     |
| 18 | participants.  |

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| 1  | Sec. 5. CHIEF PERFORMANCE OFFICER; RESULTS-BASED                                 |
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| 2  | ACCOUNTABILITY LIAISONS TO THE GENERAL ASSEMBLY                                  |
| 3  | On or before November 15, 2014, the Chief Performance Officer within the         |
| 4  | Agency of Administration shall designate an employee in each agency of State     |
| 5  | government to be a results-based accountability liaison to the General           |
| 6  | Assembly. A liaison designated under this section shall be responsible to        |
| 7  | review with the General Assembly any of the population-level outcomes and        |
| 8  | indicators for the areas of State government set forth in this act and any other |
| 9  | requests for results-based accountability information requested by the General   |
| 10 | Assembly.  |
| 11 | Sec. 6. QUARTERLY PROGRESS REPORTS; TEMPORARY SUSPENSION                         |
| 12 | (a) The report requirement set forth in 2010 Acts and Resolves No. 146,          |
| 13 | Sec. H4 (Challenges for Change; quarterly reporting and implementation) is       |
| 14 | temporarily suspended. The report requirement shall resume in 2017               |
| 15 | beginning with the first quarterly report due for that year.                     |
| 16 | (b) The report required under Sec. 2 of this act (Chief Performance Officer;     |
| 17 | annual report on population-level outcomes and indicators) shall no longer be    |
| 18 | required upon the resumption of the report described in subsection (a) of this   |
| 19 | section.   |
| 20 | Sec. 7. EFFECTIVE DATE   |
| 21 | This act shall take effect on passage.   |